MAJOR CAPITAL PROJECTS WORKING GROUP

REPORT TO TOWN MEETING MEMBERS

NOVEMBER 13, 2017

Last June, at Annual Town Meeting, the Major Capital Projects Working Group promised a detailed report to the Town Meeting for a special session in November. This document is the report of our work on the large capital projects that remain unaddressed. Our work is on-going and this report is another milestone in a continuing process. We expect to deliver follow-up recommendations in the spring, at the 2018 Annual Town Meeting.

Who is MCPWG?

The Major Capital Projects Working Group is a sub-group of the Capital Budget Committee. The group includes four members of the Capital Budget Committee (CBC):

Pat Brusch, CBC, chair of the Permanent Building Committee, serves on Belmont High School Building Committee, served on Library Feasibility Study

Jennifer Fallon, CBC, serves on the Warrant Committee, served on the Library Feasibility Study as well as the early BHS studies

Mark Paolillo, CBC, serves on the Board of Selectmen, chaired the 2015 Financial Task Force

Anne Marie Mahoney, CBC, served on the Financial Task Force Capital Sub-Group

Roy Epstein, Chairman of the Warrant Committee, serves on Light Board Advisory Committee, chaired Net Metering Working Group, served on Belmont Light Substation Site Committee

Phyllis Marshall, Interim Town Administrator

Floyd Carman, Town Treasurer

Why was MCPWG formed?

Mr. Epstein's early observation that the MCPWG must break the twenty-five year impasse over picking an order to do projects one at a time accurately describes why the group was formed. The completion of the Wellington School in 2011 pushed the condition of the remaining buildings: Department of Public Works, Police, Library and Belmont High School to the forefront of the "to do" list. Since 2012 the Capital Budget Committee and later the Capital Projects sub-group of the Financial Task Force (2015) have offered tools and analysis for prioritizing these four remaining capital projects. However, to date a comprehensive plan to make them a reality has not been adopted. The magnitude of the high school project, the lack of a suitable site for the police station,

the disposition of the incinerator site following capping, and a decision on the location of the library have all been stumbling blocks to forming a comprehensive plan.

In January 2016, the high school project was approved for state funding and a building committee was formed and began to work on the plans according to the MSBA (Massachusetts School Building Assistance) guidelines. We knew the high school would be a very expensive project and we worried that it would suck all the air out of the town and, therefore, negate the ability of the town to address the DPW, police station and library. In February 2017, the library completed their feasibility study and the Trustees endorsed a recommendation to build a new library on their existing site.

In all the studies and analysis, the DPW and police station always rose to the top of any priority list as being in the most immediate need but fell to the bottom of any "to do" list. The DPW had a site and a feasibility study. The police had no appropriate site and a feasibility study that suggested the scope of a new building but no place to put it. Additionally, neither entity had a natural constituency or cheerleaders to advocate for it. We knew we had to become the cheering squad to move all four projects forward. We had to look at these projects from a new perspective and form a reasonable path to accomplish them.

What is the Charge of MCPWG?

A sub-group of the Capital Budget Committee began informal conversations with the then Town Administrator, David Kale, and Town Treasurer, Floyd Carman in the fall of 2016. Our Working Group was officially appointed by the Board of Selectmen in February 2017.

Our charge is:

To analyze the capital projects, in addition to Belmont High School, which still need to be addressed: DPW, Police Station, Library and incinerator site, in order to define a sound plan for building, sequencing and possible financing which will lead to a successful and timely completion of these projects. It is understood that the BHS project is underway and is under the direction of the building committee in concert with the MSBA guidelines.

We acknowledge that there are other, smaller capital projects which need to be addressed, however, our charge is to focus on the Big Four along with how the incinerator site might complement the major four if it can.

What is the Goal for MCPWG?

We aim to make progress on all four projects in a reasonable time frame and at a manageable cost. We believe that we have a moral and economic obligation to provide basic and appropriate working conditions for our town employees who have languished in some of these buildings for too long.

Our goal when we began was to come back to you at this Special Town Meeting with a plan for permanent solutions to the DPW, police and library along with a timetable, sequencing and financial plan for all four projects. We are almost there and what we will present at Special Town Meeting will be a major step toward that goal. The work, however, will continue until Annual Town Meeting next June where we expect to present better firm recommendations with costs and a timetable for construction of a new DPW facility, police station, and library. This report in November, will be a

giant step toward that goal but we are not across the finish line, yet. We would rather do it right than do it fast.

What Information was gathered?

Since February the MCPWG has met on an aggressive schedule, meeting almost weekly, even throughout the summer. We have toured the Police Station, DPW Facility and Yard, Library, and Belmont High School. We have reviewed the plan for capping the incinerator site and two of us met with an advocate for recreation space at the site. We have met with the Community Path Implementation Advisory Committee, Housing Trust, and a representative from the Historic District Commission.

Over the course of our meetings we have consulted with the following town personnel:

Richard McLaughlin, Police Chief and James MacIsaac, Assistant Chief; Jay Marcotte, DPW Director and Michael Santoro, Assistant Director

Glenn Clancy, Community Development Director

Jeffrey Wheeler, Senior Town Planner and Spencer Gober, Staff Planner

Gerry Boyle, Facilities Director

David Frizzell, Fire Chief

Craig Spinale, Interim Electric Light Manager

Peter Struzziero, Library Director

John Phelan, School Superintendent

Belmont High School Building Committee representatives

Finally, we have utilized the services of the town's "house doctor," Symmes, Maini, and McKee Associates, for professional engineering and architectural solutions.

We held a public meeting on September 28 with the abutters and neighbors to the DPW yard. Homeowners were given written notice of the meeting. Community Development sent out the notices to an area bounded by the railroad tracks, Beech St., Trapelo Rd., and Thomas St. Twenty neighbors came, listened to our presentation, and offered good suggestions for our consideration. We thank them for their thoughtful participation and the support they expressed for our DPW and police station proposals.

We are grateful for the committed presence of the Police Chief and Assistant Chief along with the DPW Director and Assistant Director at most of our meetings. Their assistance has been invaluable.

Early Decisions

INCINERATOR SITE

Early in the process we agreed to eliminate the incinerator site as a possible location for any of the three buildings. The site is too small for the DPW facility, too remote for the library, and not well suited to the police station. It made more sense to reserve the incinerator site in the short term for storage of materials for the high school project and in the long term to develop it for some combination of recreation, solar farm, and DPW storage. The property abuts conservation land.

RECOMMENDATION:

DO NOT USE INCINERATOR SITE FOR NEW OR INTERIM POLICE, DPW OR LIBRARY BUILDINGS

LIBRARY AT WAVERLEY SQUARE SITE

Raffi Manjikian, a member of the Planning Board as well as the Capital Budget Committee, presented an outline of a creative idea for a private/public partnership to construct a library in Waverley Square at our June 22nd MCPWG meeting. While the initial idea had many unknowns that would have to be explored, we felt that there was economic merit to this kind of partnership as a way to create potential affordability for the library project. The Library Trustees requested that this idea be taken off the table. Therefore, we eliminated that site from our consideration.

RECOMMENDATION:

DO NOT CONSIDER WAVERLEY SQUARE LOCATION FOR LIBRARY

LIBRARY

By the end of the summer the Library Trustees had decided to ask Special Town Meeting for a building committee to create a schematic design of a new library for the purposes of large fundraising. While the goal of the MCPWG was to lay out a comprehensive plan for all three buildings in concert with the Belmont High School project we accept that the Trustees want to have a design to show potential donors. The only way to produce a design is through a building committee and a schematic design. The Trustees must now determine their fundraising goal and timing for requesting a debt exclusion. MCPWG will continue to slot the library project into our timing and financing scheme where we think it best fits.

RECOMMENDATION:

TRUSTEES TO PURSUE A SCHEMATIC DESIGN FOR FUNDRAISING PURPOSES.

CONTINUE TO SHOW LIBRARY PROJECT ON A TIMELINE AND FINANCING PLAN.

POLICE AT LIBRARY SITE

The Library Feasibility Study determined that the library could construct a new building on their existing site with adequate parking. Thus, the library will stay in place.

SMMA examined an earlier proposal that the police relocate to the library's site on Concord Avenue. Subsequent changes in scope suggest that an appropriately sized police station, adequate parking, and space for command center activities would not fit on that site. Therefore, placing the police on the library site was removed from consideration.

RECOMMENDATION:

ELIMINATE EXISTING LIBRARY SITE FOR NEW POLICE STATION

Police and DPW – Addressing an Emergency

As we began to work with SMMA along with the Chief McLaughlin and DPW Director Marcotte it became quite apparent that there are conditions and needs at both the police station and DPW buildings that constitute an emergency situation. These conditions go beyond, "in need of repair" or "should be renovated." Both buildings must be made accessible, safe, and equitable for both employees and the public. We gave much thought to the question of how to best finance work at the police station and DPW within the context of the high school project and how existing town personnel could oversee that much design and construction simultaneously.

We decided on a two- phased approach. First, short-term or emergency solutions for police and DPW that could be done immediately for reasonable money. As those emergency solutions are put in place we would further refine a long-term plan for permanent solutions. Emergency solutions would be renovation work within existing structures to create safe, accessible, equitable, and humane environments. These could be funded without a debt exclusion and are expected to last at least ten years. The permanent solution would be new construction.

Our emergency solutions include considerations that govern how we approach these projects. The assessed value of both facilities is quite low. It does not reflect real estate market value. This low value means that accessibility and building codes are triggered with minimal renovations. Renovation dollars are cumulative so that even phasing some of this work would not negate code requirements. The total cost of proposed renovations and modest additions must be reasonable for a short-term solution. Priority in deciding what to fix will be given to safety, accessibility, and humane working conditions.

RECOMMENDATION:

PURSUE EMERGENCY AND PERMANENT SOLUTIONS SIMULTANEOUSLY FOR POLICE AND DPW

Department of Public Works

The DPW facility is the easier of the two complexes to address for both short-term, emergency solutions and the long-term, permanent solution. The neighbors like having the DPW in their neighborhood and actively work to keep it in place. The DPW is centrally located for its mission and there is plenty of space on the site. It fits well with adjacent Water Department and Light Department buildings and functions.

The main building, however, is not accessible, has no appropriate locker room, break room, rest area or meeting space. There are minimal accommodations for female employees. The administrative space is cramped and almost unworkable. The ventilation system, which failed recently, is currently being fixed temporarily. Employees who dig in sewers have no place to shower or change clothes.

Employees who plow roads during a blizzard have no place to rest between shifts or to prepare and eat meals. In an emergency when coordination is critical, there is no space to meet with employees to organize their work and duties. The office areas are not handicapped accessible.

EMERGENCY SOLUTION

SMMA provided a plan which the group accepted. The central section of the main building is currently a vehicle washing bay. That space and function can be accommodated with a double bay garage or "butler" building at the west end of the site, where a water separator already exists. By removing that function and the large space it requires from the building, space is recaptured for other necessary administrative and employee functions.

In that space will be constructed: accessible bathrooms, showers and lockers for both males and females including laundry facilities; break room and rest space; meeting space; and administrative space. Once designed, construction can be accomplished fairly quickly with a minimum of disruption. Present estimates suggest that this work can be done for around \$1.6 million.

RECOMMENDATION:

IMMEDIATE CONSTRUCTION OF DPW EMERGENCY SOLUTIONS

PERMANENT SOLUTION

The permanent solution for the DPW is deceptively simple. SMMA determined that there is enough room on the site to construct new buildings while the old ones remain in use. This saves relocation costs and keeps the highway functions in the same space. New construction would include space for administrative offices that are currently housed in the Homer building. A small customer service counter would remain in the Homer building.

Design for new construction would be sensitive to the neighbors. They gave us good feedback and new buildings would try to maintain the same low profile and line-of-site for the abutters while maintaining or adding appropriate fencing and/or foliage screening and sound dampening. Some materials storage would be moved to the incinerator site in order to achieve the necessary space for new construction.

Access to the site could be improved with a driveway from the yard, over the tracks at grade, to Pleasant Street. This drive would be for DPW vehicles and equipment, not the general public. This proposed access to Pleasant Street would have to be negotiated with the MBTA and a private landowner on Pleasant St. Proposals for new construction still allow enough space parallel to the tracks to place the Community Path there if that is the preferred route.

The permanent solution would require a debt exclusion. Permanent construction would ideally commence within ten years of construction of the emergency solutions. Ten years is the proposed length of the bond to finance the emergency solutions.

RECOMMENDATION:

CONSTRUCT NEW DPW FACILITY ON EXISTING SITE

Police Station

The police station is a more complicated problem. Their emergency needs are significant and include the ability of the public to access the building. Constructing emergency solutions within and around the existing building presents numerous challenges. The parcel is small and bounded by two busy roads – Pleasant Street, (state numbered Route 60), and upper Concord Avenue which is a steep slope. It is further hemmed in by the former Belmont Electric Light building and the railroad tracks. The parcel is steeply sloped and is difficult to work with. There is a fueling station at the car/prisoner entrance and very little parking. Finally, it is surrounded by underground cables from the light substation and Verizon. (And don't forget the pine tree almost blocking the front entrance.)

The building itself is not accessible either from the street or within the work spaces. The public entrance is on a slope and has no ramp. The interior has no elevator and anyone wishing to see the chief or the detectives must climb twenty-one steep stairs. The locker room facilities for the female officers are inadequate and unequal to those of the males.

Most troubling to the group, however, are the safety issues in the building. The police need a secure entrance for bringing prisoners into the station and a secure area for weapons lock-up. They need a secure booking area and safe and decent holding cells. They need more evidence and records storage. Present laws require that evidence be kept on site indefinitely and that records be kept in paper form, on site, essentially forever. Evidence is presently "stored" in hallways surrounded by yellow police tape.

A permanent solution for the police requires an adequate site. The present site is too small. The size of the site could be enhanced by acquiring the light building parcel after the sub-station is decommissioned. However, the topography is still challenging, and the police do not favor this Concord Ave. site for new construction. We needed to identify a suitable site before making any long-term recommendations.

EMERGENCY SOLUTION

Emergency solutions proposed by SMMA include the following: an enclosed sally port on the Pleasant St. side entrance to the station for secure prisoner entrance; a secure weapons lock-up inside that entrance; a booking area that is separated from staff and the public; an additional interview room for individuals who are not detainees; upgraded holding cells; appropriate female locker room, toilet and shower facilities; improved evidence storage. These emergency improvements would require construction of the sally port and an addition on the back of the building as well as interior reconfiguration.

Accessibility is the most difficult emergency to address. A ramp would be required on the front door which is doable. However, we have met many obstacles to locating an elevator without spending millions of dollars. The least expensive solution is to place an elevator on the exterior of the building. Initially, SMMA recommended placing it in the driveway between the police station and the light building. Subsequently, we learned that the placement would narrow the driveway beyond what the fire department would allow for their access and that cables from the light building

and possibly Verizon would interfere as well. We have considered locating an elevator on the front of the building which is not ideal for the Historic District Commission although we are working closely with them on a solution. We will explore other options in the schematic design phase of the project.

Finally, the building will need to have sprinklers. None of these emergency solutions address the lack of parking for either the public or the employees.

Estimated cost for emergency solutions are projected to be around \$2.8 million.

RECOMMENDATION:

IMMEDIATE CONSTRUCTION OF POLICE EMERGENCY SOLUTIONS

PERMANENT SOLUTION

Without a new site a permanent solution for the police seemed impossible to resolve. Then we asked the question, "What about the DPW yard?" Members of the MCPWG had toured the yard in February and noted much underutilized space. We tasked SMMA with analyzing the space and discovered that both a new DPW facility and a new police station could fit comfortably on the DPW yard site without disturbing either the Light Department or the Water Department buildings. Eureka!

Our conversations with the police and DPW produced the following advantages to building a permanent police station at the DPW yard:

- Police love the location.
- Police will have plenty of parking.
- Police will have space for command exercises and regional meetings.
- Police will be close to the DPW car repair and fueling.
- Police will be closer to Fire Department Headquarters.
- Police will remain close to the center of town.
- Concentrates DPW, Police, Water Department and Light Department.
- Increases police presence in neighborhood and at DPW yard.
- Build new station without relocating police.
- New construction optimizes police operations.
- Present location (Concord Ave.) too small for renovation or new construction.
- Frees Concord Ave. site for sale, development, or other Town uses.
- Economy of a single, phased, or two-pronged construction project on one site.
- Frees incinerator site for other uses.
- DPW traffic remains the same.
- Space for the Community Path

In conversation with the neighbors, only four major concerns surfaced:

1. Potential increased traffic on Waverley St. and side streets from police personnel.

- 2. Potential increase in noise at police shift change.
- 3. Woodland Street may need to become a public way.
- 4. Harmony of the new construction with the neighborhood.

Increased traffic is the biggest concern of the neighbors. The DPW numbers and functions remain the same. Except for emergencies, usually related to weather, they work Monday through Friday from 6:30 to 3:30. Twenty-five to thirty employees access the yard daily. The police, however, have a 24/7 presence. Their numbers break down as follows:

First Shift 8:00 am to 4:00 pm 23 employees Second Shift 4:00 pm to Midnight 11 employees Third Shift Midnight to 8:00 am 9 employees

If access to Pleasant St. can be achieved, then handling the increased number of employee cars along with police vehicles is not an insurmountable problem.

As expressed for the DPW new construction, the neighbors would like the proposed police station to be low profile and appropriately screened. This, too, seems achievable.

RECOMMENDATION:

CONSTRUCT NEW POLICE STATION AT THE DPW YARD

Funding

EMFRGENCY SOLUTIONS

How do we pay for these proposals? All the good ideas and perfect plans in the world will go nowhere without cash to pay for them. All our proposals must fit within the funding plan for the high school.

Here is what we propose at this juncture, understanding that the numbers and timing remain fluid:

Emergency Solution for the DPW estimate= \$1.6 M Emergency Solution for the Police estimate= \$2.8 M

The total of \$4.4 M will be combined with the cost of the modular units for the Burbank, required by rising school enrollments, and bonded for ten years. That bond can be paid off with some combination of money from the Capital Stabilization Fund, Cushing Sq. parking lot sale, annual Capital Budget allocation, Capital turnbacks from prior year projects, and some use of the town's "free cash."

Based on these estimates, our article for November 13 Special Town Meeting will request schematic design money of \$123, 019 for the DPW and \$260,211 for the Police Station. The total request of \$383, 230 for design money will come from the Kendall Insurance Fund which has been set aside for exactly this use.

Note that the Library Trustees are requesting \$300,000 in schematic design money in a separate article. They propose to take half of the amount from their Library Foundation funds and half from the Kendall Insurance Fund. Having current schematic designs for all three buildings will inform decisions about construction funding and timing.

RECOMMENDATION:

REQUEST TOWN MEETING APPROPRIATE \$383,230 DESIGN MONEY FROM KENDALL FUND FOR DPW AND POLICE EMERGENCY SOLUTIONS.

REQUEST TOWN MEETING APPROPRIATE \$150,000 DESIGN MONEY FROM KENDALL FUND FOR LIBRARY FUNDRAISING

PERMANENT SOLUTIONS

The cost and funding of the permanent solutions are harder to define at this time. The MCPWG intends to continue its work through the 2018 Annual Town Meeting when it will deliver a more refined proposal for funding new construction of the DPW, police and possibly the library. Each of these three projects is estimated to cost between \$20.0 mil and \$25.0 mil today. Careful timing of debt exclusions for these projects around the high school project is essential.

The Belmont High School project will receive funds from the MSBA to defray the impact on the taxpayer. That reimbursement is estimated to be 30%. The Library Trustees have pledged to raise a substantial though unidentified amount of money toward the final cost of their project. Currently the Trustees have decided that the next MBLC (Massachusetts Board of Library Commissioners) grant round is too far in the future and too uncertain to include in their plan. There are no public funds or grants that will help defray the cost of either the DPW or the police station. Both the high school and the library have current feasibility studies with firm projected costs for new construction. The MCPWG intends to develop equally detailed costs for a new DPW facility and police station for June Town Meeting.

Also, MCPWG will continue to pursue creative use of assets to raise revenue for construction such as selling the parcel presently occupied by the police and light department buildings or partnering with a developer of that Concord Ave. parcel or other Town owned site.

RECOMMENDATION:

DEFINE PERMANENT CONSTRUCTION COSTS AND POTENTIAL FUNDING SOURCES FOR 2018 ANNUAL TOWN MEETING

Priorities

Prioritizing, timing and funding for these four projects are inextricably linked. Knowing the priority or urgency of the project informs the timing as does identifying the funding source. Figuring out which projects go in what order and when to hold debt exclusions is like solving a Rubik's cube or setting up a series of dominoes. Timing is also contingent on other issues and forces. For example: Will there be operating overrides and when? When will the electric light building be de-

commissioned? Ideally, construction might take place on both the new DPW and new police station at the DPW yard simultaneously to create a single construction project using a single architect and contractor which could prove to be a less expensive option than separate construction projects. However, doing that would require a debt exclusion for both buildings at a total cost of around \$50 M.

Large construction projects drain the time and attention of town departments in a way that could require the hiring of more personnel if more than one project is under construction at the same time. Projects also drain the patience of citizens who are inconvenienced by construction noise, dirt, and disruption. Would simultaneous or overlapping construction of the high school and library strain the resources of the town and drive Concord Avenue neighborhoods and businesses crazy? Quite possibly.

Over the last five to seven years various committees have tried to prioritize these building projects using various criteria including condition, readiness, cost, public use, political strategy, and contingency with no definitive results. Both the Capital Budget Committee and the Financial Task Force ranked the DPW and the police station as most in need but recognized that if the high school were to receive state funding it would proceed regardless of where it was ranked. The library has clear needs but does not rise to the emergency level of either the DPW or the police. The police always fell to the bottom of priority lists for lack of a site for new construction. With an identified site, they bounce back to the top of the list.

The above information is a long way of saying that the MCPWG will not be offering a rigid priority ranking at the November 13 Special Town Meeting. More information is needed and should be available for the June session of Annual Town Meeting. Specifically, we need to know the answers to three questions:

- 1. When is the Belmont High School debt exclusion?
- 2. How much money will the library collect through fundraising?
- 3. Can we solve the elevator problem at the police station?

If we cannot locate an elevator at the police station on the exterior of the building, then any possible emergency plan becomes too expensive for an up to ten-year solution. That may well trigger a request in June to immediately move forward with permanent construction of a new police station which would impact the timing of the other projects.

RECOMMENDATION:

DEFINE PERMANENT SOLUTION PRIORITIES IN JUNE 2018 PENDING INFORMATION ON POLICE EMERGENCY SOLUTIONS, LIBRARY FUNDRAISING, AND BHS DEBT EXCLUSION

Timetable

The group has spent considerable time on possible timing scenarios. These scenarios are primarily driven by the need for debt exclusions for all four projects. How do we schedule debt exclusions so that the taxpayer can afford them? How do we schedule debt exclusions around any potential operating overrides? It is not within our purview to determine an override calendar but we can offer

parameters for scheduling debt exclusions by back planning from potential construction dates. Keep in mind that it takes time between a debt exclusion and construction to complete the design and construction documents. For example:

Debt Exclusion in 2018 would allow Belmont High School construction between 2020 – 2023.

Debt Exclusion in 2020 would allow Library construction between 2022 - 2025.

Debt Exclusion in 2024 would allow Police/DPW construction between 2025 – 2028.

<u>These dates are merely a suggestion</u> since the same three questions we posed for creating a priority list apply to creating a debt exclusion timetable. We expect firmer information for June 2018.

RECOMMENDATION:

DEFINE TIMETABLE IN JUNE 2018 PENDING INFORMATION ON BHS DEBT EXCLUSION, LIBRARY FUNDRAISING, POLICE EMERGENCY SOLUTIONS

What do we request with the November 13 Warrant Article?

Our request for November Special Town Meeting is simple. We have one article on the Warrant. We request a building committee and the funds to do a schematic design for emergency fixes to both the DPW facility and the police station. The total cost will not exceed \$383, 230 and will be taken from the Kendall Fund.

A single building committee will be appointed by the Moderator to oversee both the DPW and police projects. The schematic design will show us how to do the renovations and additions I have outlined in this report. It will also answer for us whether it is possible to add an elevator to the exterior of the police station.

The MCPWG will continue to explore the long-term, permanent solutions for the DPW, police and library. It is our goal to present final recommendations for sequencing and funding of these three projects in concert with the ongoing Belmont High School project at the 2018 Annual Town Meeting.

Thank You!

We thank the town personnel we mentioned for their ready attention to our work. We appreciate the attention of both Phyllis Marshall and Floyd Carman to the MCPWG while many other tasks within the town demanded their attention. We thank the Town Meeting Members, citizens and Waverley neighbors for their feedback and insights. We look forward to presenting our work to you on November 13.

Respectfully submitted, Anne Marie Mahoney, Chair M. Patricia Brusch Floyd Carman

Roy Epstein Jennifer Fallon Phyllis Marshall Mark Paolillo